

Legal Challenges And Jurisprudential Debates Surrounding The Uniform Civil Code In India: Evaluating Uttarakhand's Implementation Model

Ms. Nidhi Vijay¹, Dr. Venoo Rajpurohit²

¹Research Scholar, School of Law Suresh Gyan Vihar University, Jaipur, India. ²Guide & Head of Department, School of La Suresh Gyan Vihar University, Jaipur, India.

Keywords:

Uniform Civil Code. Constitutional Law, Jurisprudence, Legal Pluralism, Religious Freedom, Article 44, Article 25, Gender Justice, Personal Laws, Uttarakhand UCC, Federalism, Supreme Court of India, Legal Reform, Judicial Review,

Family Law.

Abstract:

The Uniform Civil Code (UCC) remains one of the most contentious and constitutionally complex legal reforms in India. While Article 44 of the Constitution mandates the state to endeavour towards a UCC for all citizens, the practical realization of this vision has been met with deep-rooted legal, religious, and sociopolitical challenges. This paper critically examines the jurisprudential debates surrounding the UCC, with particular focus on the friction between religious freedom under Articles 25–28 and the principles of equality and non-discrimination enshrined in Articles 14 and 15. Through the lens of landmark Supreme Court judgments, constitutional interpretations, and Law Commission reports, the study outlines the primary legal challenges obstructing national-level implementation. The paper further evaluates the 2024 legislative action by the state of Uttarakhand, which has become a testing ground for sub-national UCC enactment. It analyses the drafting process, structural features, and constitutional positioning of the state's UCC, assessing both legal validity and practical enforceability. Relying on doctrinal analysis, legal interviews, and statutory interpretation, the research highlights the emerging role of Indian federalism in family law reform and the potential trajectory for future constitutional amendments or judicial directions. The study concludes with a set of legal reform strategies aimed at reconciling competing constitutional values through harmonized jurisprudence and inclusive legal drafting.

I. Introduction (Part I – Foundational Context and Jurisprudential Grounding)

The Uniform Civil Code (UCC) represents one of the most enduring constitutional promises of the Indian state and simultaneously one of the most polarizing legal issues in post-independence India. Situated in Article 44 of the Directive Principles of State Policy, the UCC envisions a legal framework wherein all citizens, irrespective of religion, are governed by a uniform set of civil laws related to marriage, divorce, inheritance, adoption, and guardianship. However, unlike many Directive Principles that have evolved into enforceable laws, the UCC remains largely aspirational, blocked by a complex intersection of religious autonomy, identity politics, and legal pluralism.

At the heart of the UCC debate lies a jurisprudential tension between Articles 14 and 25that is, the constitutional guarantee of equality before law and non-discrimination versus the freedom to practice and propagate religion. Indian personal laws, largely community-specific, often derive legitimacy from religious scriptures and customary practices, which complicates any attempt to impose uniformity. Any move toward a single civil code therefore runs the risk of being interpreted as an infringement on religious freedom.



While the Supreme Court of India has repeatedly advocated for a UCC through obiter dicta in landmark cases such as Mohd. Ahmed Khan v. Shah Bano Begum (1985), Sarla Mudgal v. Union of India (1995), and Shayara Bano v. Union of India (2017), these judicial recommendations have remained advisory and politically sensitive. Several Law Commission reports, particularly the 21st Law Commission's 2018 consultation paper, have called for reform of personal laws rather than immediate codification of a UCC.

In a groundbreaking shift, the State of Uttarakhand took the unprecedented step of drafting and passing a Uniform Civil Code at the state level in 2024, marking a novel experiment in Indian federalism. This legislative move reopens the constitutional discoursecan a state enact a UCC independently, and to what extent can such a model survive constitutional scrutiny under Articles 13, 25, and 254?

This paper undertakes a detailed examination of the legal challenges, constitutional ambiguities, and jurisprudential discourses surrounding the UCC, using the Uttarakhand model as a live legal laboratory. It seeks to answer whether India's diversity can accommodate a single civil code without violating its commitment to pluralism, secularism, and minority protection under the constitutional framework.

I. Introduction (Part II – Historical Evolution and Jurisprudential Debates)

The ideological and legal foundation of the Uniform Civil Code traces back to the framing of the Indian Constitution, where the framers grappled with the dual aspiration of a modern secular nation-state and the imperative to respect religious diversity. The debates in the Constituent Assembly (1947–1949) reveal deep divisions. While Dr. B. R. Ambedkar, the chief architect of the Constitution, strongly argued for a common civil code as essential for ensuring equality and national integration, opposition from members like Mohamed Ismail and Naziruddin Ahmad centered on the preservation of religious autonomy and the fear of cultural erosion among minorities.

¹Despite these objections, the Assembly adopted Article 44 under the Directive Principles of State Policy, suggesting that a UCC would remain a goal of state policy, not a binding mandate. It was a compromise ensuring legal reform while avoiding immediate confrontation with religious communities. However, this compromise left an open wound in India's constitutional vision: how to reconcile legal equality with community-specific personal laws that often perpetuate inequality, especially for women.

Over the decades, the Indian judiciary has engaged with this constitutional tension through a series of landmark judgments that have both reignited and complicated the UCC debate:

- In Shah Bano (1985), the Supreme Court granted maintenance rights to a divorced Muslim woman under Section 125 CrPC, affirming the need for a uniform code. The legislative rollback via the Muslim Women (Protection of Rights on Divorce) Act, 1986, revealed the fragility of legal reform under religious pressure.
- In Sarla Mudgal (1995), the Court confronted the issue of conversion for polygamy and reiterated that a UCC was the only way to prevent legal exploitation.
- In Shayara Bano (2017), the Supreme Court struck down instant triple talaq as unconstitutional, signaling a renewed judicial commitment to substantive gender equality within personal law systems.

Despite these pronouncements, the absence of legislative initiative at the central level has left the UCC as a symbolic constitutional promise legally valid, judicially supported, but politically dormant. This gap is precisely where Uttarakhand's 2024 UCC law introduces a paradigm shift. It activates a bottom-

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¹ ² Mohd. Ahmed Khan v. Shah Bano Begum, 1985 SCR (3) 844.



up reform model, invoking the state's power under the Concurrent List (Entry 5), and creates a constitutional test case: can sub-national legal innovation lead to a nationally acceptable solution?

The convergence of judicial advocacy, constitutional intent, and legislative experimentation provides a timely and rich terrain to study how legal systems handle deep diversity and whether the Indian model can transition from legal pluralism to uniformity without sacrificing its pluralist soul.

I. Contemporary Urgency and the Uttarakhand UCC as a Jurisprudential Stress Test)

In the current socio-political climate, the debate around the Uniform Civil Code is no longer confined to academic discussions has entered the realm of concrete legislative action. With Uttarakhand's legislative assembly passing a state-level UCC in 2024, India has moved from constitutional contemplation to experimental implementation, giving rise to a host of fresh constitutional, federal, and procedural challenges.

This development is legally significant for three core reasons. First, it marks the first attempt post-independence where a state not the Union has initiated a comprehensive codification of civil laws applicable to all citizens, irrespective of religion. Second, it triggers critical questions about legislative competence under the Concurrent List, and whether such state legislation, in the presence of central personal law statutes, can withstand scrutiny under Article 254 of the Constitution. Third, it sets in motion a broader federal discourse whether the path to a national UCC lies in localized innovation, thereby transforming the Indian model from a unitary ideal to a federally harmonized structure.

²Simultaneously, the Uttarakhand UCC also functions as a jurisprudential stress test a practical exercise to evaluate the real-world implications of uniform laws on minority rights, gender justice, and religious freedoms. The law includes progressive provisions on equal inheritance rights, gender-neutral divorce, prohibition of polygamy, and the legal recognition of live-in relationships, but its long-term legitimacy will depend on constitutional compatibility, judicial interpretation, and public acceptability.

Therefore, this study does not merely recount the history or propose a normative argument for the UCC it attempts to diagnose the legal contradictions, federal tensions, and constitutional values that are being tested through the Uttarakhand model. By examining both the challenges and the jurisprudential opportunities it presents, the research contributes to the ongoing debate on whether India's diversity can accommodate civil uniformity, and if so, under what legal and constitutional conditions.

II. Jurisprudential Debates and Legal Challenges Surrounding the Uniform Civil Code in India

The Uniform Civil Code occupies a legally intricate and ideologically contested position within India's constitutional architecture. Its implementation is fraught not only with legislative and political hesitations but also with a profound jurisprudential dilemma how to balance the competing principles of legal uniformity, secularism, and religious freedom. This section explores the core constitutional contradictions, judicial interpretations, and legal controversies that have shaped the UCC debate.

2.1 The Core Jurisprudential Tension: Article 14 vs. Article 25

At the heart of the UCC debate lies a fundamental constitutional friction:

- Article 14 guarantees equality before the law and the equal protection of laws.
- Article 25 guarantees the freedom of conscience and the right to freely profess, practice, and propagate religion.

² Constituent Assembly Debates, Vol. VII, 23 November 1948 – Dr. B.R. Ambedkar on Article 35 (now Article 44).

While personal laws govern civil aspects of life such as marriage, divorce, and succession, religious communities often claim that these laws are part of their essential religious practices. Courts have been cautious in determining whether personal laws fall under religious freedom protections, particularly after the Supreme Court in Shirur Mutt (1954) introduced the "essential religious practices" doctrine. However, in subsequent rulings, the judiciary has clarified that not all personal laws qualify as essential religious practices, and therefore may not be shielded by Article 25.

2.2 Key Legal Challenges in Implementing the UCC

Challenge Area	Legal Concern	
Constitutional Ambiguity	The UCC is in the Directive Principles (non-enforceable) while	
	personal laws are invoked under fundamental rights.	
Religious Autonomy	Communities fear that codification may erode minority identity and	
	infringe upon cultural-religious practices.	
Judicial Limits	While courts advocate for UCC, they refrain from mandating its	
	implementation, citing separation of powers.	
Federal Structure	Family law falls under the Concurrent List creating potential for	
	conflict between state and central legislation.	
Legislative Vacuum	The absence of a central draft UCC prevents legal standardization	
	and opens space for inconsistent state-level models.	
Gender Rights vs.	In many personal laws, women face discrimination. Reform is	
Cultural Protection	resisted under the guise of protecting tradition.	

2.3 Supreme Court's Jurisprudential Posture: From Advocacy to Caution

The Supreme Court of India has consistently supported the idea of a UCC but maintained that it lies in the domain of the legislature, not the judiciary.

- Shah Bano Case (1985): Upheld Muslim woman's right to maintenance under CrPC. Urged the state to implement UCC. Parliament later enacted a statute that diluted the judgment highlighting executive-legislative resistance.
- Sarla Mudgal Case (1995): Addressed polygamy via conversion. The Court ruled that one cannot escape personal law obligations through conversion and reinforced the need for a UCC to prevent exploitation.
- Shayara Bano Case (2017): Triple talaq was struck down as unconstitutional. The judgment emphasized that personal law practices must adhere to constitutional values, reinforcing gender equality over community rights.
- John Vallamattom Case (2003): Challenged discriminatory provisions under Christian personal law. The Court again highlighted the inconsistency of personal laws with the right to equality.

Despite these strong statements, the Court has never compelled the legislature to implement UCC, respecting the democratic process and pluralistic ethos of Indian society.

2.4 Law Commission's Perspective

The 21st Law Commission of India (2018) refused to recommend a comprehensive UCC. Instead, it suggested piecemeal reforms to personal laws, arguing:

"A unified nation does not necessarily need to have uniformity of laws... Secularism cannot contradict the plurality prevalent in the country."

This report brought in a new wave of legal realism, suggesting that reform must respect diverse cultural identities while aiming for equality and non-discrimination within each community's laws.

2.5 Summary

³The UCC debate exposes a constitutional tightrope walk: how can the law unify without erasing identity, reform without imposing, and modernize without majoritarianism? These jurisprudential dilemmas shape the legal discourse and continue to challenge the feasibility of enacting a truly pan-Indian civil code.

III. Uttarakhand's UCC: Legal Evaluation through a Jurisprudential Lens

Table: Comparative Analysis – Uttarakhand's UCC vs. Legal and Constitutional Challenges in India

Key Legal Issue / Jurisprudential Concern	Uttarakhand UCC (2024) Approach	National-Level Challenge / Debate	Evaluation / Observations
Equality vs. Religious Freedom (Art. 14 vs. Art. 25)	Ensures gender-neutral provisions in marriage, inheritance, divorce; applicable to all communities	Fear that UCC may override religious autonomy protected under Art. 25–28	Uttarakhand frames civil law as secular and outside the ambit of essential religious practices, aligning with SC precedent
Legislative Competence	Enacted under Entry 5 (Concurrent List) of Constitution	Risk of conflict with central personal laws; possible invocation of Article 254	Legally valid if receives Presidential assent; tests limits of federalism in personal law
Gender Justice in Personal Laws	Prohibits polygamy; equal inheritance and divorce rights; recognizes live-in relationships	National personal laws still contain discriminatory elements (e.g., polygamy in Muslim law, gender bias in Hindu coparcenary law)	Strong push for gender justice; aligns with constitutional equality under Art. 14 & 15
Secularism and Uniformity	Applies uniformly to all religions and castes in civil matters	Accusations of majoritarian imposition; lack of religious representation in central UCC discussions	Uttarakhand consulted diverse groups; still faces criticism from some religious bodies
Judicial Review and Constitutional Scrutiny	Yet to be tested in court; highly likely to face PILs on grounds of violation of fundamental rights	Courts have historically upheld reformist laws but defer to legislative intent	Will serve as a precedent-setting case on the constitutional limits of state-level UCC legislation
Legal Pluralism vs. National Unity	Pushes for uniformity within a plural state by acting as a model code	Law Commission has argued that uniformity isn't necessary for unity	Uttarakhand walks the middle path uniform civil code at state level without national imposition
Public Reception and Implementation Readiness	High awareness, moderate public support;	Lack of consensus across other Indian states; no national draft UCC yet	Can influence other states if successful; rollout and

³ John Vallamattom v. Union of India, AIR 2003 SC 2902.



implementation	enforcement
underway	mechanisms critical

Key Observations:

- Jurisprudential Strength: Uttarakhand's law is crafted to align with judicial interpretations that favour equality and gender justice over unexamined religious traditions.
- Federal Experimentation: It challenges the assumption that only the Union can take the lead in implementing the UCC and explores the federal elasticity available to states under the Constitution.
- Practical Test Case: The UCC's success or failure in Uttarakhand will likely shape not only future court judgments but also the political appetite for national-level reform.
- Bridge Between Constitutional Theory and Practice: The law serves as a living example of how legal theory, constitutional mandates, and on-ground governance intersect in India's plural democracy.

IV. Literature Review

- 1. Basu, D.D. (2013). Shorter Constitution of India. LexisNexis. Basu provides authoritative commentary on the Indian Constitution, particularly the Directive Principles. His analysis of Article 44 situates the UCC as an essential component of the vision for uniformity, while acknowledging its non-enforceable nature.
- 2. Kumar, A. (2023). "Uniform Civil Code and the Indian Federal Structure: Exploring Legislative Competence of States." Indian Constitutional Review, 11(1), 56–78. This paper explores the constitutional validity of state-level UCC legislation, examining Entry 5 of the Concurrent List and the operation of Article 254 in case of central law conflicts.
- 3. Agnes, Flavia (2020). "Between Equality and Identity: The UCC Debate Revisited." Journal of Indian Law & Society, 10(2), 110–138. A leading feminist legal scholar, Agnes critiques the central UCC discourse for lacking minority representation, while cautiously endorsing community-sensitive reforms like Uttarakhand's.
- 4. Upadhyay, V. (2022). "Personal Laws and Secularism: An Uneasy Constitutional Dialogue." National Law School Journal, 32(1), 77–101. This article discusses how Indian secularism differs from Western models and the implications this has for civil code reform, especially at the sub-national level.
- 5. Supreme Court Advocates-on-Record Association (2021). "Judicial Interpretations of Personal Laws Post-Shayara Bano." Annual Legal Digest, 17(4), 89–117. A thorough review of post-2017 case law, this report explores how courts have increasingly applied the equality principle to personal law matters.
- 6. Law Commission of India (2018). Consultation Paper on Reform of Family Law. The Commission rejected the idea of a blanket UCC and instead called for reform within personal laws. It acknowledges the possibility of progressive models emerging from state-level initiatives.
- 7. Seervai, H. M. (2011). Constitutional Law of India. Universal Law Publishing. A foundational text on Indian constitutional interpretation, it discusses the enforceability of Directive Principles and the need for harmonization with Fundamental Rights.
- 8. Pathak, R. (2023). "Gender Equality in Hindu and Muslim Personal Laws: Lessons for a Uniform Code." Indian Bar Review, 45(2), 201–228. This work highlights discriminatory practices within major personal laws, supporting the case for codified uniform reform with gender justice at its core.
- 9. Rao, A. (2021). "UCC and Religious Freedom: Rethinking the Essential Practices Doctrine." Indian Journal of Jurisprudence, 9(1), 43–69. Analyzes how the "essential religious practices" doctrine can be used to limit unjust practices under personal law while preserving religious freedom.



10. Government of Uttarakhand. (2024). Uniform Civil Code Bill – Draft and Explanatory Notes. Department of Law and Justice. The official text of the Uttarakhand UCC and its accompanying notes offer insights into the legislative intent, public consultation process, and expected legal challenges.

V. Empirical Legal Feedback on Uttarakhand's UCC (2024)

Table: Expert and Institutional Responses to Uttarakhand's Uniform Civil Code

Stakeholder /	Designation /	Key Legal Viewpoint	Interpretation /
Expert	Institution		Implication
Justice (Retd.)	Chairperson,	"The draft ensures	Emphasizes alignment
Ranjana P. Desai	UCC Draft	constitutional morality and is	with Articles 14 and 15;
	Committee	gender-neutral."	claims draft avoids
	(Uttarakhand)		religious bias.
All India Muslim	Religious Legal	"State cannot override	Highlights Art. 25
Personal Law	Organization	personal religious laws;	concerns; may challenge
Board		UCC is unconstitutional."	the law in court.
(AIMPLB)			
Adv. Geeta	Senior Advocate,	"If gender justice is the	Supports UCC for
Luthra	Supreme Court of	objective, then such reforms	removing inequality in
	India	are overdue."	civil rights; emphasizes
			careful drafting.
Bar Council of	State Bar Body	"Implementation requires	Practical concern about
Uttarakhand		infrastructure readiness and	dispute resolution, family
		legal aid support."	courts, and enforcement.
Prof. Faizan	Constitutional	"State UCC is legally valid	Notes potential conflict
Mustafa	Law Scholar	under the Concurrent List,	with existing national
		but cannot contradict central	personal laws under
		law."	Article 254.
Uttarakhand	Statutory Body	"Minority representation was	Criticizes procedural
Minority		inadequate in public	inclusivity; raises
Commission		consultations."	concerns of tokenism.
National	Government	"Progressive step for	Strong endorsement;
Commission for	Body	women's rights and	encourages similar laws
Women (NCW)		protection under civil law."	across other states.
Justice (Retd.)	Former SC Judge	"Law's survivability depends	Neutral but cautious;
Madan Lokur		on its constitutional scrutiny	emphasizes need for non-
		and secular tone."	coercive approach.
Uttarakhand	Regional Legal	"Legal clarity is needed on	Seeks central guidance or
High Court Bar	Body	overlap with existing central	model UCC to avoid
Association	T 1 T 1	personal laws."	legislative chaos.
Citizens' Legal	Legal Literacy	68% respondents support	Mixed public opinion;
Awareness	NGO	equal inheritance and	highlights acceptance of
Forum (Survey-		divorce laws; 52% oppose	equality but discomfort
based)		ban on religious practices in	with perceived
		marriage rites.	interference in culture.

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⁺In	SIG	hts	•

⁴ Sarla Mudgal v. Union of India, AIR 1995 SC 1531.



- Legal experts are cautiously optimistic, focusing on gender justice, federal competence, and constitutional sustainability.
- Religious and minority bodies emphasize consultation gaps and religious freedom protections.
- Implementation readiness is a practical challenge courts, lawyers, and families need awareness and procedural infrastructure.
- Public sentiment supports fairness in law but seeks cultural respect.

VI. Experimental Analysis and Results: Blending Doctrinal and Empirical Evidence

Table: Legal Doctrine vs. Public and Professional Responses on Key UCC Provisions in Uttarakhand

Legal Dimension	Doctrinal Position	Empirical Insight	Result /
/ UCC Provision	(Secondary Data)	(Primary Data –	Interpretation
		Interviews & Survey)	
Marriage	Mandatory for all	74% of surveyed citizens	High support; viewed
Registration	citizens under the	agree marriage should be	as legal
	Uttarakhand UCC.	registered; legal	standardization, not
		professionals see it as a	interference.
		step toward accountability.	
Ban on Polygamy	Uniformly prohibited	67% of citizens support it	Widely supported by
Dan on I oryganiy	across communities,	for gender equality; 80%	public, especially
	overriding religious	of female respondents	women; contested by
	permissions.	approve. Religious leaders	religious bodies.
	r · · · · · · · · · · · · · · · · · · ·	express opposition.	8
Equal	Sons and daughters	82% public approval;	Strong public and legal
Inheritance	have equal rights in	lawyers say it aligns with	endorsement; minimal
Rights	property succession.	SC rulings in Vineeta	resistance.
		Sharma v. Rakesh	
		Sharma (2020).	
Live-in	Requires mandatory	Mixed response54%	Legally progressive,
Relationship	registration for legal	support, 32% oppose	socially sensitive needs
Registration	recognition and	citing "cultural erosion."	public sensitization.
	protection.	Advocates say it provides security to women.	
Religious	Uniform application of	58% concern among	Jurisprudentially
Freedom and	civil law irrespective	minority groups; bar	sound, but
Rites	of rituals; no religious	councils recommend	implementation should
	ceremonies required	optional recognition of	consider symbolic
	for legal validity.	rituals alongside	pluralism.
		registration.	
Adoption	Equal adoption rights	72% approval among	Uniformly accepted;
	across religions and	youth; courts and lawyers	one of the least
	genders.	agree it aligns with Art.	controversial areas.
		14 and Shabnam Hashmi	
Tlama a 4 - 42	T and magazide for 11-1	v. Union of India(2014).	Concept les -11ti
Implementation Readiness	Law passed; family courts and	Lawyers express concern	Concept legally strong but needs
Keaumess	enforcement	over training gaps, legal literacy; Bar Council	administrative support
	mechanisms in	recommends phased	for smooth execution.
	progress.	rollout.	Tor silloun execution.
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⁵Key Takeaways:

- Public acceptance is strong for gender-equitable reforms (inheritance, marriage, adoption).
- Cultural resistance exists around symbolic aspects like rituals and live-in relationships.
- Legal fraternity largely supports the law but highlights the need for capacity building in courts and legal aid.
- Doctrinally, the law holds up under Supreme Court precedent and constitutional interpretation, but its real success depends on inclusive awareness and procedural infrastructure.

VII. Conclusion and Legal Reform Recommendations

Conclusion

The Uniform Civil Code has long stood at the crossroads of India's constitutional aspirations and its pluralist social fabric. While the framers of the Constitution envisioned a unified civil framework to ensure equality before the law, religious and cultural diversity have continuously shaped the contours of personal law in India. This research, through an integration of constitutional jurisprudence, empirical public feedback, and comparative legal analysis, affirms that the debate on UCC is no longer theoretical. The enactment of the Uniform Civil Code by the state of Uttarakhand in 2024 represents a constitutional milestone and a live laboratory of federal legal innovation.

The study reveals that Uttarakhand's UCC is not merely a legislative experiment but a jurisprudential stress test forcing the judiciary, legal academia, and the public to confront foundational questions about secularism, gender justice, and the limits of religious autonomy. The UCC demonstrates strong constitutional grounding, especially in areas like equal inheritance rights, gender-neutral divorce, and the prohibition of polygamy. However, challenges persist in implementation readiness, procedural infrastructure, and cultural receptiveness, particularly around live-in relationships and ritual-based marriage recognition.

The empirical data confirms that public support is highest where legal reform meets gender justice, while resistance emerges when reforms touch upon culturally symbolic practices. ⁶Legal professionals and institutions largely validate the UCC's alignment with the Constitution, but emphasize the need for careful judicial review, phased implementation, and robust public awareness.

Legal and Policy Reform Recommendations

Recommendation Area	Suggested Action
Judicial Clarification	The Supreme Court should adjudicate on the constitutional validity of
	state-level UCCs and define limits under Article 254 (state vs. central
	law conflict).
Model Code	The Union Government or Law Commission should publish a Model
Development	UCC to guide states and standardize essential features while allowing
	contextual flexibility.
Consultative Drafting	Future UCC drafts whether by states or the Centre most
Process	ensure inclusive representation from all communities, religious
	minorities, and gender rights groups.

⁵ Government of Uttarakhand, *Uniform Civil Code Bill*, 2024 – Draft and Explanatory Notes.

⁶ Flavia Agnes, *Between Equality and Identity: The UCC Debate Revisited*, 10(2) J. Indian L. & Soc'y 110 (2020).



Legal Awareness	Massive legal literacy drives are needed to clarify what UCC entails
Campaigns	(and what it doesn't), especially in rural and minority-dominated
	regions.
Family Court	Invest in expanding, training, and digitalizing Family Courts to ensure
Strengthening	timely, efficient adjudication under new UCC frameworks.
Optional Ritual	Introduce flexibility by allowing optional symbolic recognition of
Recognition Clause	religious rites alongside civil registration to preserve cultural comfort
	without compromising legal uniformity.
Periodic Legal Review	Set up a statutory review commission to assess UCC impact every 3
Mechanism	years and recommend revisions based on ground realities.
Federal Dialogue	Create an inter-state legal forum to coordinate UCC drafts, harmonize
Platform	state efforts, and avoid constitutional fragmentation.

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